

**PENINSULA COMMUNITY LIBRARY**

**TRAVERSE CITY, MICHIGAN**

**JUNE 30, 2022**



**Baird, Cotter & Bishop, P.C.**  
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PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

ANNUAL FINANCIAL REPORT  
YEAR ENDED JUNE 30, 2022

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December 3, 2022

## INDEPENDENT AUDITOR'S REPORT

To the Library Board  
Peninsula Community Library  
Traverse City, Michigan

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities and each major fund of Peninsula Community Library, Grand Traverse County, Traverse City, Michigan as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Peninsula Community Library as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Peninsula Community Library and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Peninsula Community Library's

ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Peninsula Community Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about Peninsula Community Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages iv through ix and 18 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied

certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2022, on our consideration of Peninsula Community Library, Michigan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Peninsula Community Library, Michigan's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Peninsula Community Library, Michigan's internal control over financial reporting and compliance.

BAIRD, COTTER AND BISHOP, P.C.

*Baird, Cotter & Bishop, P.C.*

PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR FISCAL YEAR ENDED JUNE 30, 2022

The management of Peninsula Community Library, Traverse City, Michigan (“the Library”) offers readers of the Library’s financial statements this narrative overview and analysis of the financial activities of the Library for the fiscal year ended June 30, 2022. This management’s discussion and analysis is intended to assist the reader in focusing on significant financial issues and to provide an overview of the Library’s financial activity. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole, which can be found in this report.

**Financial Highlights**

- ❖ The assets of the Library exceeded its liabilities at the close of the most recent fiscal year by \$2,931,434 (*net position*). Of this amount, \$492,442 represents unrestricted net position, which may be used to meet the Library’s ongoing obligations to citizens and creditors.
- ❖ At the close of the current fiscal year, the Library’s governmental funds reported an ending fund balance of \$495,984, an increase of \$34,931 in comparison with the prior year. \$336,396 of this amount is available for spending at the government’s discretion (*unassigned fund balance*).
- ❖ At the end of the current fiscal year, unrestricted fund balance (the total of *committed, assigned, and unassigned* components of fund balance) for the General Fund was \$405,396.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to Peninsula Community Library’s basic financial statements. The Library’s basic financial statements consist of three components. 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements themselves.

**Government-Wide Financial Statements**

The *Government-Wide Financial Statements* are designed to provide readers with a broad overview of the Library’s financial position, presented using a method of accounting that is similar to a private-sector business.

The *Statement of Net Position* presents financial information on all of the Library’s assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating. An increase in net position would indicate an improvement in financial condition. On the other hand, a consistent decrease over time in net position may indicate a decline in the financial health of an organization.

The *Statement of Activities* presents information showing how the Library’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported for some items that will only result in cash flows in future periods.

PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR FISCAL YEAR ENDED JUNE 30, 2022

Both of the government-wide statements distinguish functions of the Library that are principally supported by intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or most of their costs through user fees and charges (*business-type activities*). Governmental activities of the Library include culture and recreation. The Library does not have any business-type activities.

The government-wide financial statements can be found on pages 1-2 of this report.

**Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Peninsula Community Library uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as *on balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Library maintains two governmental funds, the General Fund and the Capital Projects Fund, which are considered to be major funds. Information is presented in the governmental funds statement of revenue, expenditures, and changes in fund balance for the General Fund and Capital Projects Fund.

Peninsula Community Library adopts an annual budget for the general fund. A budgetary comparison has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 3-7 of this report.

**Notes to Financial Statements**

The notes to Financial Statements provide additional information that is essential to a complete understanding of the information provided in both the government-wide and the fund financial statements. The notes can be found on pages 8-17 of this report.

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents *Required Supplementary Information* (RSI) that explains and supports the information presented in the financial statements.

PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR FISCAL YEAR ENDED JUNE 30, 2022

**Government-Wide Overall Financial Analysis**

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of Peninsula Community Library, assets exceeded liabilities by \$2,931,434, at the close of the most recent fiscal year.

**Peninsula Community Library  
Net Position  
Years Ended June 30,**

	<u>2022</u>	<u>2021</u>
<b><u>Assets</u></b>		
Current Assets	\$ 495,984	\$ 461,053
Non Current Assets		
Capital Assets	2,755,703	2,756,253
Less: Accumulated Depreciation	(316,711)	(270,091)
Total Non Current Assets	<u>2,438,992</u>	<u>2,486,162</u>
<b>Total Assets</b>	<u>2,934,976</u>	<u>2,947,215</u>
<b><u>Liabilities</u></b>		
Non Current Liabilities		
Compensated Absences	<u>3,542</u>	<u>3,499</u>
<b><u>Net Position</u></b>		
Net Investment in Capital Assets	2,438,992	2,486,162
Unrestricted	<u>492,442</u>	<u>457,554</u>
<b>Total Net Position</b>	<u>\$ 2,931,434</u>	<u>\$ 2,943,716</u>

The most significant portion of the Library's net position, \$2,438,992, represents its net investment in capital assets (e.g., furniture and fixtures, equipment and circulating materials). The Library uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. An additional portion of the Library's net position, \$492,442, reflects unrestricted resources that may be used to meet the library's ongoing obligations to creditors and to provide services to citizens.

At the end of the current fiscal year, the Library is able to report positive balances in all categories of net position. The same situation held true for the prior fiscal year.

Peninsula Community Library's overall net position decreased by \$12,282 from the prior fiscal year. The reasons for this overall increase are discussed in the following sections for the governmental activities.



PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR FISCAL YEAR ENDED JUNE 30, 2022

**Peninsula Community Library  
Change in Net Position  
Years Ended June 30,**

	<u>2022</u>	<u>2021</u>
<b>Revenues</b>		
Program Revenues		
Charges for Services	\$ 652	\$ 22
Operating Grants and Contributions	313,619	275,976
Capital Grants and Contributions	29,560	20,750
General Revenues		
State Sources	8,817	6,994
Interest	550	559
Other	787	0
	<hr/>	<hr/>
Total Revenues	353,985	304,301
<b>Expenses</b>		
Culture and Recreation	366,267	323,504
	<hr/>	<hr/>
Changes in Net Position	(12,282)	(19,203)
<u>NET POSITION</u> - Beginning of Year	2,943,716	2,962,919
	<hr/>	<hr/>
<u>NET POSITION</u> - End of Year	<u>\$ 2,931,434</u>	<u>\$ 2,943,716</u>

**Governmental Activities**

During the current fiscal year, net position for the governmental activities decreased \$12,282 from the prior fiscal year for an ending balance of \$2,931,434. The most significant part of the revenue for all governmental activities of the Library comes from Traverse Area District Library, contributions and donations. The Library's governmental activities expenses are dominated by culture and recreation expenses, which make up 100% of the total.

**Financial Analysis of the Governmental Funds**

As noted earlier, the Library uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the Library's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Library's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been

PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY

MANAGEMENT’S DISCUSSION AND ANALYSIS

FOR FISCAL YEAR ENDED JUNE 30, 2022

limited to use for a particular purpose by either an external party, the Library itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the Library Board.

At June 30, 2022, the Library’s governmental funds reported a fund balance of \$495,984, an increase of \$34,931 in comparison with the prior year. \$336,396 of this amount constitutes *unassigned fund balance*, which is available for spending at the government’s discretion. The remainder of the fund balance is either *nonspendable, restricted, committed, or assigned* to indicate that it is 1) not in spendable form (\$20,335), 2) legally required to be maintained intact, 3) restricted for particular purposes (\$9,541), 4) committed for particular purposes (\$60,712), or 5) assigned for particular purposes (\$69,000).

**General Fund** – The General Fund is the main operating fund of the Library. The General Fund increased its fund balance by \$25,308 which brings the fund balance to \$405,396. Of the General Fund’s fund balance, \$336,396 of it is unassigned. The reason for the increase in fund balance was due to an increase in donations and contributions from local units and conservative spending.

**Capital Projects Fund** – The Capital Projects Fund accounts for funds to be used towards capital improvements. The Capital Projects Fund increased its fund balance by \$9,623, which brings the fund balance to \$90,588 of which \$20,335 is nonspendable, with the remaining being restricted or committed for library improvements. The reason for the increase is mostly due to an increase in contributions and donations. The Capital Projects Fund fund balance is all to be spent on improvements to the Library.

**General Fund Budgetary Highlights**

The following schedule shows a comparison of the original general fund budget, the final amended general fund budget and actual totals from operations:

	<u>ORIGINAL BUDGET</u>	<u>FINAL BUDGET</u>	<u>ACTUAL</u>
Total Revenues	\$ 272,358	\$ 320,935	\$ 324,343
Total Expenditures	\$ 271,841	\$ 318,241	\$ 299,035

Over the course of the year, the Library Board of Trustees amended the General Fund’s budget to address unplanned needs that occurred during the year. The General Fund budget reflected the Library Board’s goals to continue to pursue quality collection acquisition and provide programming with appeal to all segments of a diverse rural community. The primary reason for the variance between original budgeted revenues and final budgeted revenues is due to contributions from local units and donations being higher than anticipated. The final budgeted revenues were very similar to actual revenues. The primary reason for the variance between original budgeted expenditures and final budgeted expenditures is due to increased community promotions, activities and books and periodicals and repairs and maintenance expenditures. The final budgeted expenditures were higher than actual expenditures due to the Library spending conservatively.

**Capital Assets and Debt Administration**

**Capital Assets** The Library’s investment in capital assets for its governmental activities as of June 30, 2022 amounts to \$2,438,992 (net of accumulated depreciation). Capital assets summarized below include any items

PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR FISCAL YEAR ENDED JUNE 30, 2022

purchased with a cost greater than \$2,500 for all assets individually and have a useful life greater than one year and books and collections in aggregate by year. A summary of capital asset categories is illustrated below:

**Peninsula Community Library  
Capital Assets as of June 30,**

	<u>2022</u>	<u>2021</u>
Land	\$ 50,000	\$ 50,000
Building & Improvements	2,421,152	2,421,152
Furniture and Equipment	109,244	103,080
Books and Collection Items	175,307	182,021
Total Assets	2,755,703	2,756,253
Less Accumulated Depreciation	(316,711)	(270,091)
<b>Net Capital Assets</b>	<u>\$ 2,438,992</u>	<u>\$ 2,486,162</u>

Major capital asset events during the fiscal year included the following:

- 2 crawl through tunnels at a cost of \$6,164.
- Books and Collection at a cost of \$31,960.

In addition to purchasing the above assets, the Library has committed to a drainage project in the amount of \$20,018 and a generator and electrical upgrades at a cost of \$20,665. These projects began and were completed after year end in 2022, with down payments of 50% (\$20,335) made by June 30, 2022.

Additional information regarding the Library's capital assets can be found in the Notes to the Financial Statements section.

**Economic Condition and Outlook**

At the time that these financial statements were prepared and audited, the Library was aware of the following items that could significantly affect its financial health in the future. A significant portion of the Library's funding comes from the Traverse Area District Library and penal fines. Any impairment to these funding sources would greatly impact the future of the Library.

**Request for Information**

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Library's finances and to demonstrate the Library's accountability for the money it receives. If you have any questions about this report or need any additional information, contact the Peninsula Community Library, 2893 Island View Rd, Traverse City, MI 49686.

PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

STATEMENT OF NET POSITION  
JUNE 30, 2022

ASSETS

CURRENT ASSETS

Cash and Cash Equivalents	\$ 106,629
Due from Other Governments	369,020
Prepaid Expenses	<u>20,335</u>
Total Current Assets	<u>495,984</u>

NON CURRENT ASSETS

Capital Assets	2,755,703
Less Accumulated Depreciation	<u>(316,711)</u>
Total Non Current Assets	<u>2,438,992</u>

TOTAL ASSETS	<u>2,934,976</u>
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LIABILITIES

NON CURRENT LIABILITIES

Compensated Absences	<u>3,542</u>
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NET POSITION

Net Investment in Capital Assets	2,438,992
Unrestricted	<u>492,442</u>
TOTAL NET POSITION	<u>\$ 2,931,434</u>

The notes to the financial statements are an integral part of this statement.

PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2022

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES			GOVERNMENTAL ACTIVITIES
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION
<u>GOVERNMENTAL ACTIVITIES</u>					
Culture and Recreation	\$ 366,267	\$ 652	\$ 313,619	\$ 29,560	\$ (22,436)
<u>GENERAL REVENUES</u>					
State Sources					8,817
Interest					550
Other					787
Total General Revenues					10,154
Change in Net Position					(12,282)
<u>NET POSITION</u> - Beginning of Year					2,943,716
<u>NET POSITION</u> - End of Year					\$ 2,931,434

The notes to the financial statements are an integral part of this statement.

PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

GOVERNMENTAL FUNDS

BALANCE SHEET  
JUNE 30, 2022

	<u>GENERAL FUND</u>	<u>CAPITAL PROJECTS FUND</u>	<u>TOTAL GOVERNMENTAL FUNDS</u>
<u>ASSETS</u>			
Cash and Cash Equivalents	\$ 36,376	\$ 70,253	\$ 106,629
Due from Other Governments	369,020	0	369,020
Prepaid Expenditures	0	20,335	20,335
	<hr/>		
TOTAL ASSETS	\$ 405,396	\$ 90,588	\$ 495,984
<hr/>			
<u>LIABILITIES AND FUND BALANCE</u>			
<u>LIABILITIES</u>	\$ 0	\$ 0	\$ 0
<hr/>			
<u>FUND BALANCE</u>			
Nonspendable, Prepaid Expenditures	0	20,335	20,335
Committed for Capital Improvements	0	60,712	60,712
Restricted for Capital Improvements	0	9,541	9,541
Assigned for Future Use	69,000	0	69,000
Unassigned	336,396	0	336,396
	<hr/>		
Total Fund Balance	405,396	90,588	495,984
<hr/>			
TOTAL LIABILITIES AND FUND BALANCE	\$ 405,396	\$ 90,588	\$ 495,984
<hr/>			

The notes to the financial statements are an integral part of this statement.

PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION  
JUNE 30, 2022

Total Governmental Fund Balances	\$ 495,984
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the funds.	
The cost of the capital assets is	\$ 2,755,703
Accumulated depreciation is	<u>(316,711)</u> 2,438,992
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Compensated Absences	<u>(3,542)</u>
NET POSITION OF GOVERNMENTAL ACTIVITIES	<u><u>\$ 2,931,434</u></u>

The notes to the financial statements are an integral part of this statement.

PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
YEAR ENDED JUNE 30, 2022

	<u>GENERAL FUND</u>	<u>CAPITAL PROJECTS FUND</u>	<u>TOTAL GOVERNMENTAL FUNDS</u>
<u>REVENUES</u>			
State Grants	\$ 8,817	\$ 0	\$ 8,817
Contributions from Local Units	229,000	0	229,000
Charges for Services	489	0	489
Fines and Forfeits	8,408	0	8,408
Interest and Rents	868	82	950
Other Revenues	76,761	29,560	106,321
	<hr/>		
Total Revenues	324,343	29,642	353,985
	<hr/>		
<u>EXPENDITURES</u>			
Culture and Recreation			
Salaries and Wages	150,357	0	150,357
Accounting Services	2,241	0	2,241
Payroll Taxes	9,682	0	9,682
Employee Benefits	19,513	0	19,513
Supplies and Postage	11,134	0	11,134
Books and Periodicals	28,720	0	28,720
Audio and Visual Materials	3,240	0	3,240
Insurance	8,099	0	8,099
Audit Fees	4,500	0	4,500
Membership and Dues	3,765	0	3,765
Repairs and Maintenance	27,476	0	27,476
Communications	2,293	0	2,293
Community Promotions and Activities	18,146	0	18,146
Fundraiser Expense	1,710	0	1,710
Utilities	6,662	0	6,662
Education and Training	450	0	450

The notes to the financial statements are an integral part of this statement.



PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
YEAR ENDED JUNE 30, 2022

	<u>GENERAL FUND</u>	<u>CAPITAL PROJECTS FUND</u>	<u>TOTAL GOVERNMENTAL FUNDS</u>
Capital Outlay	0	20,017	20,017
Miscellaneous	1,047	2	1,049
Total Expenditures	299,035	20,019	319,054
Excess of Revenues Over (Under) Expenditures	25,308	9,623	34,931
<u>FUND BALANCE</u> - Beginning of Year	380,088	80,965	461,053
<u>FUND BALANCE</u> - End of Year	\$ 405,396	\$ 90,588	\$ 495,984

The notes to the financial statements are an integral part of this statement.

PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2022

Net Change in Fund Balance	\$ 34,931
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Amounts reported for governmental activities are different because:

Governmental funds report capital outlays as expenditures in the Statement of Activities. These costs are allocated over their estimated useful lives as depreciation.

Capital Outlay	38,124
Depreciation Expense	(85,294)

Employees compensated absences are reported on the accrual method in the Statement of Activities, and recorded as expenditures when financial resources are used in the governmental funds.

Compensated Absences - Beginning of Year	3,499
Compensated Absences - End of Year	<u>(3,542)</u>

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	<u><u>\$ (12,282)</u></u>
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The notes to the financial statements are an integral part of this statement.

PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY  
TRAVERSE CITY, MICHIGAN

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2022

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Description of Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report the information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary governmental is financially accountable. Peninsula Community Library does not have any *business-type activities*, *fiduciary activities* or *component units*.

**B. Reporting Entity**

Peninsula Community Library is a public library established pursuant to Act 138 of the Public Acts of 1917. The Library provides library services primarily to residents in Grand Traverse County. Under the criteria established by accounting principles generally accepted in the United States of America, the Library has determined that there are no component units which should be included in its reporting entity.

**C. Basis of Presentation – Government-Wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from the governmental funds.

**D. Basis of Presentation – Fund Financial Statements**

The fund financial statements provide information about the government's funds. The emphasis of fund financial statements is on major governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Peninsula Community Library reports the following major governmental funds:

The *General Fund* is the primary operating fund of the Library. It accounts for all financial resources of the Library.

The *Capital Projects Fund* accounts for resources to be used for the construction of a new building and improvements.

**E. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY  
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The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Library considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue resource (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the Library.

**F. Budgetary Information**

**1. Budgetary Basis of Accounting**

- Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. A public hearing is held to obtain taxpayer comments. Appropriations lapse at year-end. Budgeted amounts presented are as originally adopted in June 2021, or as amended by the Library Board from time to time throughout the year.
- The appropriated budget is prepared by fund and object. The Library Board exercises budgetary control over expenditures.
- Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Library because it is not, at present, considered necessary to assure effective budgetary control or to facilitate effective cash planning and control.

**2. Excess of Expenditures Over Appropriations**

	<u>APPROPRIATIONS</u>	<u>EXPENDITURES</u>
General Fund		
Culture and Recreation		
Employee Benefits	\$ 18,300	\$ 19,513
Books and Periodicals	28,000	28,720

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These overages were funded by greater than anticipated revenues and available fund balance.

**G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

***1. Cash and Cash Equivalents***

The Library's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition. The government considered all highly liquid investments (including certificates of deposit) to be cash equivalents.

***2. Investments***

The Library's investment policy is in compliance with state law and authorizes the Library to invest in passbook savings accounts, certificates of deposit, and money market funds. The Library does not have any investments other than interest bearing bank accounts.

The Investment Policy adopted by the Library states that the Library is limited to investments authorized by PA 20 of 1943, as amended, and may invest in the following:

- (a) Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.
- (b) Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a financial institution. Authorized depositories shall be designated by the Peninsula Community Library Board at the Board's organizational meeting after each regular election of board members.
- (c) Commercial paper rated at the time of purchase within the two highest classifications established by not more than 270 days after the date of purchase.
- (d) Repurchase agreements consisting of instruments listed in subdivision (a).
- (e) Bankers' acceptances of United States banks.
- (f) Obligations of this state or any of its political subdivisions that at the time of purchase are rated investment grade by not less than one standard rating service.
- (g) Mutual funds registered under the Investment Company Act of 1940, title I of chapter 686, 54 Stat. 789 15 U.S.C. 80a-3 and 80a-4 to 80a-64, with the authority to purchase only investment vehicles that are legal for direct investment by the Library. However, a mutual fund is not disqualified as a permissible investment solely by reason of either of the following:
  - (i) The purchase of securities on a when-issued or delayed-delivery basis.

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- (ii) The ability to lend portfolio securities as long as the mutual fund receives collateral at all times equal to at least 100% of the value of the securities loaned.
- (iii) The limited ability to borrow and pledge a like portion of the portfolio's assets for temporary or emergency purposes.
- (h) Obligations described in subdivisions (a) through (g) if purchased through an interlocal agreement under the Urban Cooperation Act of 1967.
- (i) Investment pools through an interlocal agreement under the Urban Cooperation Act of 1967, 1967 (Ex Sess) PA 7, MCL 124.501 to 124.512.
- (j) Investment pools organized under the Surplus Funds Investment Pool Act, 1982 PA 367, 129.111 to 129.118.

**3. *Inventories and Prepaid Items***

Inventories are not significant and are expensed as acquired. There were no material inventories at year-end.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items are recorded as expenditures/expenses when consumed rather than when purchased.

**4. *Capital Assets***

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable columns in the government-wide financial statements. The Library's policy is to capitalize all assets with an individual cost of \$2,500 or more and an estimated useful life of one year or more and books and collections in aggregate by year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets.

Land and construction in progress are not depreciated. The other property, plant, furniture and equipment and books and collection items of the Library are depreciated using the straight-line method over the following estimated useful lives:

<u>ASSETS</u>	<u>YEARS</u>
Building & Improvements	20-50 years
Furniture and Equipment	2-30 years
Books and Collection Items	6 years

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**5. *Unearned Revenue***

Unearned revenue arises when resources are received by the Library before it has a legal claim to them. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, revenue is recognized. The Library does not have unearned revenue.

**6. *Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Library does not have any deferred outflows of resources.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. The separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Library does not have any deferred inflows of resources.

**7. *Net Position Flow Assumption***

Sometimes the Library will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Library’s policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

**8. *Fund Balance Flow Assumptions***

Sometimes the Library will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the Library’s policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**9. *Fund Balance Policies***

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The Library itself can establish

PENINSULA COMMUNITY LIBRARY, GRAND TRAVERSE COUNTY  
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limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Library's highest level of decision-making authority. The governing Board is the highest level of decision-making authority for the Library that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the Library for specific purposes but do not meet the criteria to be classified as committed. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

***10. Use of Estimates***

The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**H. Revenues and Expenditures/Expenses**

***1. Program Revenues***

Amounts reported as program revenue include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes and other internally dedicated resources are reported as general revenues rather than as program revenues.

***2. Contributions from Local Government Revenue***

Traverse Area District Library provides an amount based on the tax base of Peninsula Township. Peninsula Community Library entered into an associate library agreement with the District Library to provide enhanced services. Revenue for the fiscal year ended June 30, 2022 was \$229,000.

***3. Compensated Absences***

Employees may use their accumulated compensated absences for vacation, illness, or personal days off. An employee who terminates service will be paid one-half of the cumulative sick time



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not to exceed 30 days. Compensatory and vacation time shall be used by the end of every fiscal year with the exception that five days may be carried into the following year.

**II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Violations of Legal or Contractual Provisions**

Note I.F.2, on the Excess of Expenditures Over Appropriations, describes budgetary violations that occurred for the year ended June 30, 2022.

**III. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS**

**A. Deposits**

As of June 30, 2022, the Library had deposits subject to the following risk:

*Custodial credit risk – deposits.* In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of June 30, 2022, none of the Library's bank balance of \$115,752 was exposed to custodial credit risk because it was insured and collateralized. As of June 30, 2022, deposits of \$106,624 and petty cash of \$5 are reported on the financial statements as cash and cash equivalents.

*Interest rate risk.* The Library will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and, investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the Library's cash requirements.

*Credit risk.* State law limits investments in commercial paper and corporate bonds to a prime or better rating issued by nationally recognized statistical rating organizations (NRSOs). Obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit quality.

*Concentration of credit risk.* The Library will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the Library's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

*Foreign currency risk.* The Library is not authorized to invest in investments which have this type of risk; therefore, it is not addressed in the investment policy.

*Custodial credit risk – investments.* For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Library will minimize custodial credit risk, which is the risk of loss due to the failure of the security issuer or backer, by; limiting investments

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to the types of securities allowed by law; and pre-qualifying the financial institutions, brokers/dealers, intermediaries, and advisors with which the Library will do business.

**B. Capital Assets**

	Beginning Balance	Increases	Decreases	Ending Balance
Capital Assets, Not Being Depreciated				
Land	\$ 50,000	\$ 0	\$ 0	\$ 50,000
Capital Assets, Being Depreciated				
Building & Improvements	2,421,152	0	0	2,421,152
Furniture and Equipment	103,080	6,164	0	109,244
Books and Collection Items	182,021	31,960	38,674	175,307
Total Capital Assets, Being Depreciated	2,706,253	38,124	38,674	2,705,703
Less Accumulated Depreciation for:				
Building & Improvements	91,083	56,404	0	147,487
Furniture and Equipment	80,660	4,999	0	85,659
Books and Collection Items	98,348	23,891	38,674	83,565
Total Accumulated Depreciation	270,091	85,294	38,674	316,711
Total Capital Assets, Being Depreciated, Net	2,436,162	(47,170)	0	2,388,992
Net Capital Assets per Statement of Net Position	\$ 2,486,162	\$ (47,170)	\$ 0	\$ 2,438,992

Depreciation for the fiscal year ended June 30, 2022 amounted to \$85,294.

**C. Due from Peninsula Township**

Peninsula Township maintains a trust and agency account for the Library and acts as the financial agent of the Library. The balance in this account as of June 30, 2022 is \$369,020 and is shown as due from other governments in the Library's financial statements.

**D. Interfund Receivables, Payables and Transfers**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

There were no individual fund interfund receivable and payable balances at June 30, 2022.

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Transfers are used to (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

There were no interfund transfers made during the fiscal year ending June 30, 2022.

**E. Deferred Compensation Plan**

The Library offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is administered by Nationwide Retirement Solutions. The plan, available to all Library employees, permits them to defer a portion of their salary until future years. All amounts of compensation deferred, all property and rights purchased, and all income, property or rights are (until paid or made available to the employee or other beneficiary) held in trust for the exclusive benefit of the participant and their beneficiaries.

**F. Long-Term Obligations**

The following is a summary of debt transactions of Peninsula Community Library for the year ended June 30, 2022:

	Balance 6/30/2021	Increases	Balance 6/30/2022
Compensated Absences	\$ 3,499	\$ 43	\$ 3,542

The annual requirements to amortize compensated absences are uncertain because it's unknown when the repayments will be made. When paid, they will be paid by the General Fund.

**G. Pension Plan**

The Library participates in Peninsula Township's defined contribution (money purchase) pension plan through John Hancock Life Insurance Company. The plan covers the Library Director. The amount of covered payroll for the Library for the year ended June 30, 2022 was \$61,339 the total payroll for the year ended June 30, 2022 was \$146,757. Employer contributions are based upon a percentage of annual payroll. The employee may make additional contributions if desired. Employees are vested 100% in employer contributions after 20 months of service. The Library fully funded its required contribution for the year ended June 30, 2022. Current year employer contributions amounted to \$7,981, or 13% of the covered payroll. There are no loans from the plan to the Library.

**IV. OTHER INFORMATION**

**A. Contingencies and Commitments**

Under the terms of various federal and state grants and regulatory requirements, periodic audits are required, and certain cost may be questioned as not being appropriate expenditures under the terms of the grants and requirements. Such audits could lead to reimbursement of the grantor or regulatory

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agencies. However, management does not believe such disallowances, if any, would be material to the financial position of the Library.

The Library committed to a contract with Windemuller totaling \$20,665, of which, half (\$10,326) has been paid as a down payment related to a generator and electrical updates.

The Library committed to a contract with old mission associates totaling \$20,018, of which, half (\$10,009) has been paid as a down payment related to drainage work.

**B. Risk Management**

The Library is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries (workers' compensation).

The Library participates in a distinct pool of governmental entities within the State of Michigan for various risks of loss, including general liability, property and casualty, accident insurance, and workers' disability compensation. The pool is considered a public entity risk pool. The Library pays annual premiums to each pool for the respective insurance coverage. In the event a pool's total claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the specific pool's policy year may be subject to special assessment to make up the deficiency. The Library has not been informed of any special assessments being required.

PENINSULA COMMUNITY LIBRARY  
TRAVERSE CITY, MICHIGAN

REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND

YEAR ENDED JUNE 30, 2022

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL
<u>REVENUES</u>			
State Grants	\$ 4,800	\$ 11,100	\$ 8,817
Contributions from Local Units	203,388	229,000	229,000
Charges for Services	0	435	489
Fines and Forfeits	8,000	8,000	8,408
Interest and Rents	400	400	868
Other Revenues	55,770	72,000	76,761
Total Revenues	<u>272,358</u>	<u>320,935</u>	<u>324,343</u>
<u>EXPENDITURES</u>			
Culture and Recreation			
Salaries and Wages	151,037	151,037	150,357
Accounting Services	1,500	3,500	2,241
Payroll Taxes	11,554	11,554	9,682
Employee Benefits	18,300	18,300	19,513
Supplies	8,000	12,000	11,134
Books and Periodicals	18,000	28,000	28,720
Audio and Visual Materials	5,000	5,000	3,240
Legal Services	500	500	0
Insurance	7,500	9,000	8,099
Collection Fees	100	100	0
Audit Fees	5,000	5,000	4,500
Membership and Dues	3,000	4,000	3,765
Repairs and Maintenance	19,000	33,700	27,476
Communications	2,000	2,700	2,293
Travel	200	200	0
Community Promotions and Activities	12,000	22,500	18,146
Fundraiser Expense	2,500	2,000	1,710
Utilities	4,500	6,800	6,662
Education and Training	400	600	450
Miscellaneous	1,250	1,250	1,047
Contingency	500	500	0
Total Expenditures	<u>271,841</u>	<u>318,241</u>	<u>299,035</u>
Excess of Revenues Over (Under) Expenditures	517	2,694	25,308
<u>FUND BALANCE</u> - Beginning of Year	<u>0</u>	<u>0</u>	<u>380,088</u>
<u>FUND BALANCE</u> - End of Year	<u>\$ 517</u>	<u>\$ 2,694</u>	<u>\$ 405,396</u>



# Baird, Cotter & Bishop, P.C.

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CERTIFIED PUBLIC ACCOUNTANTS  
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December 3, 2022

## COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE AT THE CONCLUSION OF THE AUDIT

To the Library Board  
Peninsula Community Library  
Grand Traverse County  
Traverse City, Michigan

We have audited the financial statements of the governmental activities and each major fund information of Peninsula Community Library for the year ended June 30, 2022. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated October 10, 2022. Professional standards also require that we communicate to you the following information related to our audit.

### Significant Audit Findings

#### *Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Peninsula Community Library are described in Note I to the financial statements. No new accounting policies were adopted, and the application of existing policies was not changed during 2021-2022. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the governmental activities of Peninsula Community Library's financial statements was:

Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future. Management's estimates of the liability of the payout of employee compensated absences are based on expected payout. We evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent and clear.

### *Difficulties Encountered in Performing the Audit*

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### *Corrected and Uncorrected Misstatements*

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. We detected various material misstatements as a result of our audit procedures that were corrected by management. The material adjustments made were a result of converting the Library's records from cash basis accounting to the modified accrual basis of accounting and providing client assistance as the client knew the adjustment was necessary but requested our assistance.

### *Disagreements with Management*

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### *Management Representations*

We have requested certain representations from management that are included in the management representation letter dated December 3, 2022.

### *Management Consultations with Other Independent Accountants*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to Peninsula Community Library's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### *Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Peninsula Community Library's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

During the course of our audit of the basic financial statements of Peninsula Community Library for the year ended June 30, 2022, we noted the following items which we feel deserve comment:

#### Reimbursement to Officials

While testing reimbursement to Library officials, not always was the proper documentation available to inspect. We recommend always having proper backup (receipts or documentation) before writing a check and attach it to the check stub.

### Budgeting

A couple expenditure line items exceeded appropriated amounts. The Library should continue to monitor its budgets on an ongoing basis and make budget amendments prior to incurring expenditures in excess of budgeted amounts.

### Condition of Accounting Records and Accounting Controls

We would like to thank the accounting personnel for their efforts in accumulating the information needed for our audit. We encourage you to review your internal and accounting controls on an annual basis to ensure they are adequate and operating as intended.

### Other Matters

We applied certain limited procedures to the Management Discussion and Analysis and the Budgetary Comparison Schedule, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

### Restriction on Use

This information is intended solely for the information and use of the Library Board and management of Peninsula Community Library and is not intended to be, and should not be, used by anyone other than these specified parties.

BAIRD, COTTER AND BISHOP, P.C.

*Baird, Cotter & Bishop, P.C.*





**Baird, Cotter & Bishop, P.C.**

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December 3, 2022

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Library Board  
Peninsula Community Library  
Traverse City, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Peninsula Community Library, Michigan as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise Peninsula Community Library's basic financial statements and have issued our report thereon dated December 3, 2022.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Peninsula Community Library, Michigan's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Peninsula Community Library's internal control. Accordingly, we do not express an opinion on the effectiveness of Peninsula Community Library's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described below as items 2022-01 and 2022-02 that we consider to be material weaknesses.

## *2022-01) Segregation of Incompatible Duties and Documented Independent Review*

Criteria: Management is responsible for establishing and maintaining internal controls in order to safeguard the assets of the government. A key element of internal control is the segregation of duties.

Condition: The government has several accounting functions that are performed by the same individual and are not subject to a documented independent review and approval.

Cause: This condition is primarily the result of staffing constraints typical of smaller governmental units. Some of the control activities may be occurring on a routine basis, but are not being documented.

Effect: As a result of this condition, the government is exposed to an increased risk that misstatements (whether caused by error or fraud) may occur and not be prevented, or detected and corrected by management on a timely basis.

Recommendation: There are, of course, no easy answers to the challenge of balancing the costs and benefits of internal controls and the segregation of incompatible duties. Recognizing this fact, we encourage the government to mitigate this risk by requiring as much independent review, reconciliation, and approval of accounting functions by qualified members of management as possible.

View of Responsible Officials: Management recognizes that this limitation is a natural outgrowth of the small number of full-time staff, and applies its judgment in determining how best to allocate the government's resources to provide an appropriate balance between sound internal controls and fiscal prudence.

Corrective Action Plan: With the status of state funding, the Library is unable to hire additional employees at this time to improve the segregation of duties within the accounting function. We realize that segregation of duties is important in order to increase internal control. Management oversight has been an alternative means of monitoring internal control along with continuing to try and reassign some duties within the accounting department to other staff members. Management are exploring ways to spread some of the day-to-day accounting responsibilities. The Library and Board will continue to monitor the situation and explore cost effective ways to improve this internal control limitation.

## *2022-02) Lack of Adequate Controls to Produce Full Disclosure GAAP Basis Financial Statements*

Criteria: All Michigan governments are required to prepare financial statements in accordance with generally accepted accounting principles (GAAP). This is the responsibility of the government's management. The preparation of financial statements in accordance with GAAP requires internal controls over both (1) recording, processing, and summarizing accounting data (i.e., maintaining internal books and records), and (2) reporting government-wide and fund financial statements, including related footnotes (i.e., external financial reporting).

Condition: As is the case with many smaller and medium-sized entities, the government has historically relied on its independent external auditor to assist in the preparation of the government-wide financial statements and footnotes as part of its external financial reporting process. Accordingly, the government's ability to prepare financial statements in accordance

with GAAP is based, in part, on its reliance on its external auditors, who cannot by definition be considered a part of the government's internal controls.

Cause: This condition was caused by the government's decision that it is more cost effective to outsource the preparation of its financial statements to the auditors than to incur the time and expense of obtaining the necessary training and expertise required for the government to perform this task internally.

Effect: As a result of this condition, the government's internal controls over the preparation of financial statements in accordance with GAAP are incomplete. Instead, the government relies, in part, on its external auditors for assistance with this task.

Recommendation: Due to the size and minimal activity, we recommend that the government continue to outsource financial statement preparation.

View of Responsible Officials: The government has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the government to outsource this task to its external auditors, and to carefully review the draft financial statements and noted prior to approving them and accepting responsibility for their content and presentation.

Corrective Action Plan: The government will continue to rely on its outside auditors to assist in preparing the GAAP basis financial statements and will evaluate annually for the need to change.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Peninsula Community Library's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Peninsula Community Library, Michigan's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on Peninsula Community Library's response to the findings identified in our audit and described above. Peninsula Community Library's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BAIRD, COTTER AND BISHOP, P.C.

*Baird, Cotter & Bishop, P.C.*